

## Message Text

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PAGE 01 STATE 217724  
ORIGIN IO-14

INFO OCT-01 AF-10 ARA-10 EUR-12 EA-10 NEA-10 ISO-00  
DHA-05 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00  
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 PA-01  
PRS-01 SP-02 SS-15 ACDA-07 /114 R

DRAFTED BY IO/UNP:RLBARRY:MR

APPROVED BY AF:RMOOSE

AF/S:DPETTERSON

AF:WEDMONDSON (DRAFT)

IO:GBHELMAN

EUR/SOV: GMATHEWS

-----062870 121811Z /53

O P 121646Z SEP 77

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY NAIROBI IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY BUCHAREST PRIORITY

AMEMBASSY CARACAS PRIORITY

AMEMBASSY COTONOU PRIORITY

AMEMBASSY ISLAMABAD PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY NEW DELHI PRIORITY

AMEMBASSY PANAMA PRIORITY

USLO PEKING PRIORITY

AMEMBASSY PORT LOUIS PRIORITY

AMEMBASSY PRETORIA PRIORITY

AMEMBASSY TRIPOLI PRIORITY

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E.O. 11652: GDS

TAGS: UNSC, RH, US, UK, XG, XT, PDEU

SUBJECT: RHODESIA AND THE SECURITY COUNCIL: CONSULTATIONS  
IN CAPITALS

REF: A) LONDON 15008 (NOTAL); B) USUN 2918 (NOTAL)

1. US AND UK HAVE AGREED TO CONVENE SECURITY COUNCIL  
DURING WEEK OF SEPTEMBER 18 TO AUTHORIZE SYG TO APPOINT  
A UN REPRESENTATIVE AS CALLED FOR IN PARA 11C OF UK  
WHITE PAPER. WE BELIEVE THAT MOMENTUM TOWARDS  
RHODESIAN SETTLEMENT MUST BE MAINTAINED AND THAT KEY  
ELEMENT IN BRINGING ABOUT FURTHER MOVEMENT WOULD BE  
COMMENCEMENT OF MILITARY NEGOTIATIONS BETWEEN UN  
REPRESENTATIVE AND UK RESIDENT COMMISSIONER DESIGNATE  
ON ONE HAND AND REPRESENTATIVES OF CONTENDING MILITARY  
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NEGOTIATIONS, WE ARE CONCERNED THAT FRAGILE AFRICAN  
SUPPORT FOR UK/US INITIATIVE WILL ERODE AND POSITIONS  
OF SMITH AND PATRIOTIC FRONT WILL HARDEN.

2. SUPPORT OF FRONT LINE STATES AND AFRICAN GROUP  
IN UN IS ESSENTIAL TO SC APPROVAL OF UK/US PROPOSAL.  
GIVEN THE UNPREDICTABLE BEHAVIOR OF CURRENT AFRICAN

MEMBERS ON SC (BENIN, MAURITIUS, LIBYA) AND PRESUMED  
SOVIET INTEREST IN DERAILING UK/US INITIATIVE, WE  
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FULLY TO BEAR IN NEW YORK BY THE TIME SC MEETS.

3. US AND UK HAVE AGREED IMMEDIATELY TO BEGIN LOBBYING  
SC MEMBERS AND FRONT LINE STATES AS WELL AS NIGERIA  
AND KENYA TO PREPARE GROUND FOR SC MEETING. THIS  
LOBBYING WILL TAKE PLACE BOTH IN NEW YORK AND IN  
CAPITALS. ACTION ADDRESSEES SHOULD CONTACT UK  
EMBASSIES AND UKUN AND WORK CLOSELY WITH THEM IN  
JOINT OR PARALLEL APPROACHES WHICH COULD COVER  
FOLLOWING GROUND:

A) IN ORDER TO MAINTAIN PRESSURE FOR SETTLEMENT WE  
WANT TO PROCEED NOW TO UNDERTAKE THE MILITARY  
NEGOTIATIONS ENVISIONED IN PARA 11C OF UK/US  
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CREATE DYNAMICS OF THEIR OWN WHICH WILL HELP MOVE  
WHITE RHODESIANS TOWARDS ACCEPTANCE OF UK/US  
INITIATIVE.

B) UK PLANS TO GO TO SC DURING WEEK BEGINNING  
SEPTEMBER 18 TO ASK COUNCIL APPROVAL FOR DESIGNATION  
BY SYG OF A REPRESENTATIVE TO JOIN LORD CARVER, THE

UK RESIDENT COMMISSIONER DESIGNATE, IN NEGOTIATIONS.

C) DRAFT RESOLUTION WILL NOT SPECIFY TERMS OF MANDATE FOR THE REPRESENTATIVE DURING TRANSITIONAL PERIOD AND WILL NOT DEAL WITH QUESTION OF UN ZIMBABWE FORCE. THESE MATTERS WILL BE DEALT WITH AT A LATER DATE. AT THIS POINT WE WANT ONLY TO SET IN MOTION NEGOTIATIONS ON MILITARY MATTERS AS FIRST STEPS IN THE NEGOTIATING PROCESS.

D) WITHOUT SUPPORT OF KEY AFRICAN STATES, WE RECOGNIZE THAT SC ACTION WOULD BE IMPOSSIBLE. WE ASK THEIR SUPPORT FOR THIS FIRST STEP, UNDERSTANDING THAT IT DOES NOT MEAN BLANKET APPROVAL OF ALL

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ASPECTS OF UK/US PROPOSAL.

E) THE APPOINTMENT OF A UN REPRESENTATIVE AND A REQUEST BY CARVER AND UN REPRESENTATIVE TO START TALKS WILL CAUSE SIGNIFICANT INTERNATIONAL PRESSURE TO BE BROUGHT ON SMITH TO ENTER INTO NEGOTIATIONS.

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5. RE REFTEL (B) REQUEST FOR INSTRUCTIONS TO DISCUSS PLANNED SC ACTION WITH SOVIET PERMREP TROYANOVSKY, WE BELIEVE THIS SHOULD BE DONE TOWARD END OF WEEK AFTER OUR APPROACHES TO AFRICAN CAPITALS HAVE REGISTERED. SOVIET ATTITUDE WILL BE DETERMINED IN LARGE PART BY AFRICANS' VIEWS. SINCE QUESTION OF SOUTHERN AFRICA WILL ARISE IN ANY CASE IN US-SOVIET CONSULTATIONS ON UN MATTERS SEPTEMBER 16, SUGGEST APPROACH TO TROYANOVSKY BE MADE THAT DAY OR DAY BEFORE. USUN AND UKUN MAY ALSO RAISE QUESTION WITH PRC PERMREP IF THEY CONSIDER IT APPROPRIATE.

6. FOR ADDIS: ABOVE SHOULD BE RAISED WITH OAU SECRETARIAT AFTER BRITISH HAVE INSTRUCTIONS.

7. FOR CAPITALS OF COUNTRIES ON SECURITY COUNCIL

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PAGE 01 STATE 217724  
ORIGIN AF-10

INFO OCT-01 EUR-12 ISO-00 /023 R

66011  
DRAFTED BY AF/S:JDAVIDOW:DH  
APPROVED BY AF/S:DPETTERSON  
-----082031 132144Z /73  
O 132121Z SEP 77  
FM SECSTATE WASHDC  
TO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY THE HAGUE IMMEDIATE

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FOL RPT STATE 217724 SENT ACTION ADDIS ABABA, DAR ES SALAAM,  
LAGOS, LONDON, LUSAKA, MAPUTO, NAIROBI, PARIS, OTTAWA,  
USUN NEW YORK INFO BUCHAREST, CARACAS, COTONOU, ISLAMABAD,  
MOSCOW, NEW DELHI, PANAMA, PEKING, PORT LOUIS, PRETORIA &  
TRIPOLI DTD 12 SEP 77

QUOTE: CONFIDENTIAL STATE 217724

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66011  
DRAFTED BY IO/UNP:STESCUDERO/CB  
APPROVED BY IO:BSWOPE  
-----117804 160231Z /64  
O R 160211Z SEP 77  
FM SECSTATE WASHDC  
TO AMEMBASSY LIBREVILLE IMMEDIATE  
AMEMBASSY BOGOTA  
AMEMBASSY BRASILIA  
AMEMBASSY TEHRAN  
AMEMBASSY TOKYO  
AMEMBASSY CAIRO  
AMEMBASSY CANBERRA  
AMEMBASSY WELLINGTON  
AMEMBASSY ACCRA  
AMEMBASSY BRUSSELS  
AMEMBASSY LUXEMBOURG  
AMEMBASSY COPENHAGEN  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
AMEMBASSY DUBLIN  
AMEMBASSY STOCKHOLM  
AMEMBASSY OSLO

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FOL RPT STATE 217724 SENT ACTION BONN & THE HAGUE DTD 13 SEP 77

QUOTE: CONFIDENTIAL STATE 217724

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QUOTE: C O N F I D E N T I A L STATE 217724

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7. FOR CAPITALS OF COUNTRIES ON SECURITY COUNCIL (INFO ADDRESSEES): IN ADDITION TO DISCUSSING SC SCENARIO IN NEW YORK YOU MAY WISH TO MAKE PARALLEL APPROACH IN CAPITALS IF YOU AND YOUR BRITISH COLLEAGUES CONSIDER IT USEFUL.

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## Message Attributes

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**Channel Indicators:** n/a  
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**Concepts:** LOBBYING, POLITICAL SETTLEMENT, BRIEFING MATERIALS  
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**Decapton Date:** 01-Jan-1960 12:00:00 am  
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**Disposition Approved on Date:**  
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**Disposition Date:** 22 May 2009  
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**Executive Order:** GS  
**Errors:** N/A  
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**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Page Count:** 10  
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**Reference:** 77 LONDON 15008, 77 USUN NEW YORK 2918  
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**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1306088  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** RHODESIA AND THE SECURITY COUNCIL: CONSULTATIONS IN CAPITALS  
**TAGS:** PDEV, RH, US, UK, XG, XT, UNSC  
**To:** ADDIS ABABA DAR ES SALAAM MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/da640548-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009